Montgomery County Commissioners
2017-2018 Legislative Priorities

Investing in People
Executive Summary

First and foremost, thank you for your continued support and advocacy in 2016. We accomplished a great deal and much of that was due to our combined commitment to the citizens of Montgomery County.

In this briefing document, we will take a look back at what we accomplished together in 2016 including:

- Advocating for and ultimately securing funding for YouthWorks through the Comprehensive Case Management and Employment Program (CCMEP).
- Providing a strong voice of support for the County’s Preschool Promise initiative.
- Successfully defending our Area 7 Workforce Investment Board designation.
- Supporting our efforts to combat the opioid epidemic through House Bills 4 and 110.

We will build on our successes and reinforce our commitment to investing in people through continued collaboration with you, our legislative delegation.

2017 and 2018 present unique challenges including:

- Elimination of the Medicaid Managed Care Sales Tax will lead to an $8.7 million revenue loss to the County’s General Fund. This revenue loss will have devastating effects on programs that directly impact our citizens and businesses:
  - ED/GE funding that benefits every jurisdiction in the County and is a driving force in growing, retaining and creating jobs.
  - Economic Development Department that drives hundreds of millions of dollars of new investment in Montgomery County by working with site selectors to bring new companies and jobs here.
  - Local funding for the criminal justice system to fight the opioid epidemic.

- Declining revenue threatens to undermine economic growth.
  - Additional Permissive License Fee authority is needed for critical infrastructure improvements.

These issues are priorities for Montgomery County. We look forward to working with you to turn these challenges into opportunities for our citizens.
Please consider us your “home team” that you can turn to for expertise on a variety of issues. We want communication to be open and consistent. Below, you will find contact information for the Montgomery County Commissioners and their management team. Please don’t hesitate to contact us. Thank you for your continued collaboration. We look forward to an exciting, productive and challenging year.

**Commission President Dan Foley** - foleyd@mcohio.org - 937-212-3013  
- Criminal Justice, Community Overdose Action Team (COAT), Regional Collaboration

**County Commissioner Judy Dodge** - dodgej@mcohio.org - 937-212-5936  
- Food Policy Coalition, Human Services Levy, Sustainability Initiatives

**County Commissioner Debbie Lieberman** - liebermand@mcohio.org - 937-430-4509  
- Workforce Development, Infant Mortality, Workforce Development

Joe Tuss - County Administrator  
tussj@mcohio.org - 937-623-8276  
- County budget, 5-year Financial Plan

Amy Wiedeman - Assistant County Administrator  
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- Animal Resource Center, Facilities, Human Resources, Purchasing

Michael Colbert - Assistant County Administrator  
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- Development Services, Workforce, Economic Development

Pat Turnbull - Environmental Services Director  
turnbullo@mcohio.org - 937-875-0065  
- Water/Sewer Infrastructure

Tom Kelley - Assistant County Administrator  
kellyt@mcohio.org - 937-371-0099  
- Human Services, Human Services and agencies liaison, TANF, Medicaid, MCDJFS
We want to continue our commitment to **Investing in People** by putting them on a path to success and self-sufficiency. Our collaboration is critical to helping our citizens succeed.

A significant concern is the reduction in **sales tax revenue** due to the elimination of the Medicaid Managed Care sales tax. The County will see the full impact of this reduction in 2018...almost $9 million in lost revenue. That's almost 6% of our General Fund.

This loss of funds will be devastating to many programs and our citizens.

### Montgomery County General Fund Budget

<table>
<thead>
<tr>
<th>Budget</th>
<th>2001</th>
<th>2017</th>
</tr>
</thead>
<tbody>
<tr>
<td>Employees</td>
<td>$150.6M</td>
<td>$150.2M</td>
</tr>
<tr>
<td></td>
<td>1,639</td>
<td>1,324</td>
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### IMMEDIATE IMPACT

We have already made drastic cuts to our programs and employees. In 2001, our General Fund budget was almost $151 million with just over 1,600 employees. The 2017 Adopted General Fund Budget is less than it was 16 years ago, yet we are working with 300 fewer employees and continuing to deliver high-quality services.

If we do not have an alternate revenue stream, we expect these programs to be eliminated:

- **Economic Development Department**
  
  Economic Development is the key to our community moving forward. Our ED staff is instrumental in bringing hundreds of millions of dollars in investment to our community by recruiting businesses to locate here including Fuyao, NuVasive, Spectrum Brands, and Tenneco. These businesses bring thousands of new jobs to our community. Our ED specialists administer MicroEnterprise Grants to qualifying businesses with an emphasis on serving socially and economically disadvantaged businesses.
These cuts would total about $5 million. We would still need to cut $3.7 million. Much of the General Fund covers mandated services that we cannot eliminate. The criminal justice budget is 70% ($105 million) of our General Fund.

We must have your support to continue the good work in our County.

ED/GE - Creating & Retaining Jobs

**ED/GE Grants**
- Fuyao Glass America - Auto Glass Manufacturing
  Jobs: 2,500 created
- P&G and Spectrum Brands - Logistics & Distribution
  Jobs: 1,600+ created
- Green Tokai - Automotive Manufacturing
  Jobs: 72 created / 60 retained
- Stratacache - Digital Signage
  Jobs: 50 created / 300 possible
- NuVasive - Medical Implants
  Jobs: 292 created
- Tenneco - Automotive
  Jobs: 483 created / 478 retained
Temporary Assistance for Needy Families (TANF) is critical to our efforts. This funding moves our clients toward self-sufficiency. Progress in 2016:

• 39,000 families received TANF. 10,000 of those families are employed, meaning they are working and contributing to our local economy.

• Almost 7,500 children in over 4,000 households received TANF child care. Those families shared costs of over $240,000 in co-payments.

• Provided $3.2 million in TANF to working families which helped keep 2,000 families above the Federal Poverty Level.

Our combination of TANF and economic development efforts ensure that individuals are being connected to jobs that lead them to being self-sufficient.
Since the introduction of Medicaid expansion, almost 155,000 County residents have enrolled for healthcare. That’s 29% of our residents. Over 83,000, or 54%, only receive Medicaid assistance and are otherwise self-sufficient.

<table>
<thead>
<tr>
<th>Medicaid</th>
<th>2012</th>
<th>2016</th>
<th></th>
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</thead>
<tbody>
<tr>
<td>Food Assistance</td>
<td>93,327</td>
<td>69,543</td>
<td>Down 25%</td>
</tr>
<tr>
<td>Ohio Works First</td>
<td>6,517</td>
<td>4,660</td>
<td>Down 28%</td>
</tr>
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</table>

Temporary Assistance for Needy Families

The number of individuals receiving food assistance dropped to 69,000 last year, from over 93,000 in 2012. Our Ohio Works First participants have decreased to approximately 4,600 compared to over 6,500 in 2012.

By securing TANF at stable levels and garnering additional funds, Job and Family Services is able to place more services around families that support stability, educational attainment, maintaining employment and improving employment opportunities and self-sufficiency.
Montgomery County Environmental Services strives to provide high-quality water and sewer services to residents at affordable costs. We see the same commitment from our County Engineer in maintaining and repairing our County roads and bridges. Infrastructure projects are facing significant funding challenges in the coming years.

Montgomery County Environmental Services maintains, repairs and replaces 1,400 miles of water and 1,200 miles of sewer mains. These mains serve 250,000 people in Montgomery County, half of our population.

Our County Engineer maintains, repairs and replaces 320 miles of County roads and 514 County bridges and removing snow from those roads and bridges.

Exceptional roads, water and sewer enable economic growth to happen. Our investment in our infrastructure enables economic growth to occur and directly affects our efforts to grow and create jobs. High quality transportation and infrastructure are essential to support job retention, investment and new businesses.
Environmental Services needs to invest $37.5 million annually to replace our aging water and sewer infrastructure.

The vast majority of our underground water and sewer infrastructure is more than 60 years old and in need of repair or replacement.

In addition, the sewage treatment plants were built 30-45 years ago with 90% of the cost covered by federal funds. These grant funds don’t exist anymore. The plants are in need of upgrades to increase capacity and sewer treatment quality. These projects are currently funded and financed through local utility rates.

PROPOSED LEGISLATIVE ASSISTANCE

• **Additional Permissive License Fee Authority.** We are not asking the legislature to increase taxes. We are asking for the authority to increase already established user fees. The revenues from these fees have only increased 8% since 1989, while inflation has more than doubled. In 2017, the Engineer’s Office budget is $13.4 million dollars. Back in 1990, it was $14.3 million.

  **County Engineer Budget**

  1990: $14.6M  
  2017: $13.4M

• Increase grant funding to the Ohio Public Works Commission for road and utility projects through the State Capital Improvement Plan (SCIP) would make a huge impact on our efforts.

  We work collaborate with local communities to obtain OPWC grant funding, which allows us to save additional money and resources by combining projects and coordinating utility and street repairs.

• Offer 0% Interest Loans to ALL Water and Sewer Providers through the Ohio EPA Division of Environmental and Financial Assistance. Making them open to all utilities, regardless of utility size and residential economic status, would allow us to complete necessary utility projects. Right now, these 0% interest loans are only offered to Ohio’s small and hardship communities. If all of our projects could receive 0% interest loans, we could direct funding to other projects.
The opioid crisis in Montgomery County and across the country is an epidemic affecting every community. This epidemic is severely impacting our economy and workforce. It is robbing our community of individuals who should be in the workforce and contributing to our economy.

We must stop viewing this only as a criminal justice issue and start treating it as what it is: a public and behavioral health emergency.

Montgomery County organized the Community Overdose Action Team (COAT) by using an Incident Management System model to take on this epidemic. COAT includes:

- Federal, state and local elected officials
- Government agencies
- Law enforcement
- Courts
- Treatment providers
- Community organizations
- Addiction support groups
- Other interested parties

Jail Inmate Healthcare & Treatment

Healthcare for Montgomery County Jail inmates is provided through our Naphcare contract. The Sheriff’s 2017 budget was permanently increased $400,000 to a total of $3.9 million. The Sheriff’s jail budget is all General Fund dollars. This increased funding includes these services:

- Medical
- Dental
- Pharmacy
- Mental & behavioral health
- Post-release treatment planning
- Connection to social services

Inmate medical services are staffed by LPNs and RNs with additional physician and dental services.

With the reduction in sales tax revenue from Medicaid Managed Care, these additional services will not be continued.
In 2017, Governor John Kasich is focusing on using advanced data analytics. Montgomery County’s Justice Web is our data hub used to obtain information that assists in managing the jail population and provides law enforcement and the courts with pertinent information that aids in the administration of justice.

**JusticeWeb - $312,567 Budget**
- 4,000 Users / 25 counties / 300 agencies
- Notifies Children Services Division (CSD) if any foster care parents, adoption applicants, or daycare providers are involved in a criminal activity.
- CSD is also notified if a law enforcement agency is dispatched to a location involving an open case.
- Child Support Enforcement is also notified if any clients pick up a new case.
- Prosecutors are notified if a defendant with an open case has a new arrest or charges in any jurisdiction.
- Probation officers are notified if their client has had any recent activity.
- Courts are notified that people are picked up on warrants.
- ADAMHS can determine if any current jail inmate has seen an ADAMHS service provider within the past 60 days.

**Infant Mortality**

Infant mortality is defined as the death of a live-born child before his or her first birthday. An infant mortality rate is calculated as the number of such deaths per 1,000 live births. Right now, Montgomery County’s infant mortality rate is the 5th highest in the state with 7.5 deaths per 1,000 live births.

- Infant Mortality (2011-2015) in the African American community is nearly 3 times the white population and double the countywide rate.
- 49% of all infant deaths are linked to premature births.
- The next highest cause of infant deaths were sleep related (asphyxia and SIDS), accounting for over 16%.

Our community needs greater focus, cooperation and collaboration to keep reducing infant mortality. We need help to increase safe sleep programs and to increase program capacity. We need more resources to target pregnant African American women and to increase awareness of the risks for infant mortality in the community.

Montgomery County, Public Health Dayton and Montgomery County and the region’s hospital systems are committed to working together with the State of Ohio to permanently reduce the rate of infant mortality in our community.

<table>
<thead>
<tr>
<th>2015 Infant Mortality Rate</th>
<th>County</th>
<th>IMR</th>
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<tbody>
<tr>
<td></td>
<td>Stark</td>
<td>4.7</td>
</tr>
<tr>
<td></td>
<td>Lucas</td>
<td>6.3</td>
</tr>
<tr>
<td></td>
<td>Butler</td>
<td>7.2</td>
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<tr>
<td></td>
<td>Ohio</td>
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</tr>
<tr>
<td></td>
<td>Summit</td>
<td>7.4</td>
</tr>
<tr>
<td></td>
<td>Montgomery</td>
<td>7.5</td>
</tr>
<tr>
<td></td>
<td>Franklin</td>
<td>7.6</td>
</tr>
<tr>
<td></td>
<td>Hamilton</td>
<td>9.1</td>
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Investing in People

MONTGOMERY COUNTY

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mcohio.org