Montgomery County, Ohio

2016 Budget Presentation
December 10, 2015
2016 Budget

– $785.2 million calendar year appropriation
– Additional appropriations for state and federal programs year-to-date is $36.2 million.
– Additional grants may be budgeted in December 2015.
– Total county appropriation is $821.4 million, which is an increase of $17.1 million or 2.1% above the 2015 Adopted Budget of $804.3 million.
– The total number of budgeted positions is 4,375, which is an increase of 32 positions over 2015. (Subject to revision based upon grants received until the end of 2015.)
2016 Calendar Year Budget

<table>
<thead>
<tr>
<th>Category</th>
<th>Budget</th>
<th>Percentage</th>
</tr>
</thead>
<tbody>
<tr>
<td>Environ. &amp; Public Works</td>
<td>$118.9</td>
<td>15.2%</td>
</tr>
<tr>
<td>Debt Service</td>
<td>$9.7</td>
<td>1.2%</td>
</tr>
<tr>
<td>General Government</td>
<td>$111.0</td>
<td>14.1%</td>
</tr>
<tr>
<td>Judicial/Law Enforcement</td>
<td>$159.7</td>
<td>20.3%</td>
</tr>
<tr>
<td>Social Services</td>
<td>$374.9</td>
<td>47.8%</td>
</tr>
</tbody>
</table>

$785.2 Million
2016 Total County Budget

- Social Services: $391.0 million (47.6%)
- General Government: $111.0 million (13.5%)
- Judicial/Law Enforcement: $177.8 million (21.6%)
- Debt Service: $9.7 million (1.2%)
- Comm. & Economic Development: $13.0 million (1.6%)
- Environ. & Public Works: $118.9 million (14.5%)

Total Budget: $821.4 million
General Fund

- General operating fund of the county
- Funds activities of most county elected officials
- Provides mandated services such as courts, jail, elections and other general government functions
- $148.0 million, $8.9 million or 6.4% above 2015 Adopted Budget
- General Fund is 18.0% of total county appropriation.
General Fund

Highlights - 2016 Budget

- Budgeted Salary line items increased 2.5%.
- Operating Budgets increased 2.5%, first increase in 15 years.
- Fringe Benefits budgeted based on actual employee costs.
- Position changes recommended only with new revenue or reallocations from current budgeted resources.
- Total number of budgeted positions is 1,322.
- The 2016 proposed budget includes Community Programs – ED/GE and Arts for $2.5 million.
General Fund

Highlights – 2016 Budget

- Replacement Capital and Building Depreciation Programs are budgeted at $3.4 and $3.3 million, respectively.

- One-time capital expenditure of $1.2 million for the Server Virtualization Project. The project includes service to the Common Pleas Court, Coroner/Crime Lab and the Administration Building. The project will be complete in 2016 and will significantly reduce future hardware and maintenance costs.
General Fund Revenues

- Sales Tax: $80.5 million (54.4%)
- Property Tax: $13.1 million (8.9%)
- Real Estate Based Fees: $6.0 million (4.1%)
- Intergov't: $7.6 million (5.1%)
- Casino Revenue: $2.8 million (1.9%)
- Investment Income: $4.0 million (2.7%)
- Charges for Services: $19.7 million (13.3%)
- Local Gov't Fund: $7.7 million (5.2%)
- Other*: $6.6 million (4.4%)

*Includes Other Taxes, Licenses & Permits, Miscellaneous, Human Service Levy Transfer and Other Financing.

Total: $148.0 Million
General Fund Revenues

Sales Tax Receipts (Millions) 2012 - 2016

Issues impacting sales tax
- Rebound of retail and motor vehicle sales
- Growth in Medicaid expansion through managed care health plans
- Continued growth of internet sales
- Gross reporting of Sales Tax began in 2015 instead of net receipts which included the State Administrative Fee deduction.
General Fund Revenues

Property Tax Receipts (Millions) 2012 - 2016

- Sexennial reappraisal of property was completed in 2014, impacting revenues for 2015.
General Fund Revenues

State Local Govt. Fund Receipts (Millions) 2012 - 2016

- State reduced LGF distributions to Montgomery County by 50% in the State 2012-2013 biennial budget.
- Decline in LGF revenues from 2012 to 2016 is $1.7 million or 18.1%. 
General Fund Revenues

Investment Income Receipts (Millions) 2012 - 2016

- Decline in Investment Income revenues from 2012 to 2016 is $3.8 million or 48.7%.
- Types of investments are restricted by state law.
- Average Weighted Yield for 2014 - 1.11%
Most rates in this category set by state law and are at the maximum.
Includes various revenue collected by elected officials.
General Fund Revenues

Real Estate Based Fees (Millions) 2012 - 2016

- Includes Recorder Fees, Conveyance Fees and Property Transfer Fees
- The increase from 2012 actuals to 2016 is 15.4%.
General Fund Budget by Category

<table>
<thead>
<tr>
<th>Category</th>
<th>Amount</th>
<th>Percentage</th>
</tr>
</thead>
<tbody>
<tr>
<td>Personal Services</td>
<td>$91.3</td>
<td>61.7%</td>
</tr>
<tr>
<td>Operating Expenses</td>
<td>$12.8</td>
<td>8.6%</td>
</tr>
<tr>
<td>Prof. Services</td>
<td>$24.1</td>
<td>16.3%</td>
</tr>
<tr>
<td>Operating Transfers</td>
<td>$16.4</td>
<td>11.1%</td>
</tr>
<tr>
<td>Capital &amp; Debt</td>
<td>$3.4</td>
<td>2.3%</td>
</tr>
</tbody>
</table>

$148.0 Million
2016 BUDGET HIGHLIGHTS BY PROGRAM

Social Services
Judicial & Law Enforcement
Environment & Public Works
General Government
Debt Service
Community/Economic Development
Social Services

2016 Budget Highlights

– $391.0 million or 47.6% of the total budget
– $6.0 million or 4.1% of the General Fund budget
Social Services by Department

- **Job & Family***: $150.6 million (38.5%)
- **Human Services Planning & Development**: $124.6 million (31.9%)
- **Stillwater**: $17.2 million (4.4%)
- **Administrative Services**: $0.6 million (0.1%)
- **Non-Dept.**: $3.5 million (0.9%)
- **Veteran Services**: $2.0 million (0.5%)
- **ADAMHS**: $36.0 million (9.2%)
- **DDS**: $55.8 million (14.3%)

*The JFS - CSEA division is included under Judicial and Law Enforcement.*

Total: **$391.0 Million**
Social Services-Human Services Levy

Budget Highlights

– Local funding for Social Services provided by two Combined Human Services levies:

  • Levy A (8.21 mills) – A renewal plus one mill was approved by voters in November 2014 to stabilize service delivery in light of further decline in property valuation/tax revenue. Levy A is due to expire in 2021.

  • Levy B (6.03 mills) - was replaced in November 2010 and expires in 2017.

    – Levy A Revenues: $ 73.8 million
    – Levy B Revenues: 51.4 million
    – Total Levy Funds: $ 125.2 million
Budget Highlights
– The budget for 2016 is $36.0 million, a $2.0 million or 5.2% decrease from 2015 primarily due to a reduction in state revenue.
– Implementation of countywide Mental Health First Aid Initiative
– Implementation of Electronic Healthcare Records system
– Strengthening Recovery Housing options in the county
– Joining with Public Health Dayton & Montgomery County to promote integration of physical and behavioral health services
– Partnering with Montgomery County Sheriff for the Montgomery County Drug-Free Coalition
Budget Highlights

– The budget for 2016 is $55.8 million, which is a $0.1 million or 0.3% decrease from 2015.

– The DDS budget includes DDS Operating, Support and Services Program, Family Home Services and Residential.

– Continued emphasis on transitioning individuals off waiting lists to I/O and Level One waiver programs

  • I/O Waivers - 895
  • Level 1 Waivers - 374
  • Waiting List – 1,422
Budget Highlights

– Over 3,400 served annually
– Continued demand for early intervention services
– Increased demand to grow adult day service programs to meet the growing number of graduates/adult referrals
– Over 336 individuals have participated in the “CHOICES” program since its inception.
Budget Highlights

- The budget for 2016 is $150.6 million, which is a $12.4 million or 9.0% increase from 2015.
- Includes the Public Assistance Fund, Children Services, Workforce Investment Act (WIOA) Programs, Frail & Elderly Services and YouthWorks and Workforce Development.
- Budget includes enhanced Medicaid Transportation funding
Social Services-Job & Family Services

Budget Highlights

– Continued efforts in effectively managing placements of children as group home placements have risen in the past 18 months.

– Focus continues on workforce development

– Job Center 2.0 construction started in September 2015
  
    • Co-locating CSEA, Public Assistance and Ohio Means Jobs in the same building makes JFS more efficient.
Social Services-Job & Family Services

TANF Allocation (Millions) 2011 - 2016

<table>
<thead>
<tr>
<th>Year</th>
<th>Allocation (Millions)</th>
</tr>
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<tbody>
<tr>
<td>2012</td>
<td>$11.3</td>
</tr>
<tr>
<td>2013</td>
<td>$13.8</td>
</tr>
<tr>
<td>2014</td>
<td>$14.7</td>
</tr>
<tr>
<td>2015 Est.</td>
<td>$13.8</td>
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<tr>
<td>2016 Est.</td>
<td>$13.0</td>
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</tbody>
</table>
Social Services-Job & Family Services

Ohio Works First Caseload

- 2012: 4,434
- 2013: 3,636
- 2014: 3,381
- 2015 Est.: 3,074
- 2016 Est.: 2,900
Social Services-Job & Family Services

Monthly Average Number of Food Stamp Recipients

- 2012: 90,086
- 2013: 95,167
- 2014: 96,653
- 2015 Est.: 90,463
- 2016 Est.: 84,250
Social Services-Job & Family Services

Monthly Average Number of Medicaid Recipients

<table>
<thead>
<tr>
<th>Year</th>
<th>Recipients</th>
</tr>
</thead>
<tbody>
<tr>
<td>2012</td>
<td>113,193</td>
</tr>
<tr>
<td>2013</td>
<td>123,767</td>
</tr>
<tr>
<td>2014</td>
<td>142,405</td>
</tr>
<tr>
<td>2015 Est.</td>
<td>156,461</td>
</tr>
<tr>
<td>2016 Est.</td>
<td>168,064</td>
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</table>
Social Services-Job & Family Services

Number of Families Receiving Daycare

<table>
<thead>
<tr>
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</thead>
<tbody>
<tr>
<td></td>
<td>6,026</td>
<td>5,624</td>
<td>5,490</td>
<td>5,645</td>
<td>5,910</td>
</tr>
</tbody>
</table>

The number of families receiving daycare has decreased from 6,026 in 2012 to an estimated 5,910 in 2016.
Budget Highlights – Workforce Development

- The Job Bank filled over 1,100 employer vacancies, a total of 30,442 customers were served representing a projected $17.3 million in annual wages.
- YouthWorks summer program employed 1,663 youth.
- The Job Bank was visited by 24,577 total customers in 2015 utilizing the general and customized job seeking services.
- Number of Rapid Response events fell from 5 rapid responses with 520 displaced workers.
- Number of Individual Training Accounts authorized for adult/dislocated workers was 607 and On-The-Job training accounts was 143.
Budget Highlights

- The Stillwater Center appropriation totals $17.2 million, a 5.7% or $1.0 million increase from 2015.
- Challenges continue in maintaining Medicaid funding from the State of Ohio.
- Negative impact of downsizing of Intermediate Care Facilities.
- Continued management of overtime and agency pooled costs.
- Provision of active treatment services with the Board of Developmental Disabilities Services.
- Provides excellent residential services to 98 people.
Social Services-Veteran Services

Budget Highlights

– The budget for 2016 is $2.1 million, which represents a decrease of $0.1 million or 1.7% below the 2015 budget.

– Veteran Services Commission provides emergency Soldiers Relief Allowance and assisting veterans access to VA benefits through outreach programs.
Judicial & Law Enforcement

2016 Budget Highlights

- $177.8 million or 21.6% of the total budget
- $103.3 million or 69.8% of the General Fund budget
Judicial & Law Enforcement by Department

- Sheriff: $52.3 Million (29.4%)
- JFS-Child Support: $15.7 Million (8.8%)
- Juvenile Court: $30.7 Million (17.3%)
- Common Pleas: $15.0 Million (8.4%)
- Clerk of Court: $7.3 Million (4.1%)
- Coroner/Crime Lab: $7.6 Million (4.3%)
- Other Dept.*: $11.6 Million (6.6%)
- Public Defender: $4.8 Million (2.7%)
- Prosecutor: $11.2 Million (6.3%)
- Probate Court: $2.2 Million (1.2%)
- Non-Departmental: $10.0 Million (5.6%)
- MonDay: $6.0 Million (3.4%)
- Dom. Relations: $3.4 Million (1.9%)

*Other Departments includes: $7.5 million Administrative Services, $0.9 million Law Library, $2.6 million County/Municipal Courts, $0.5 million Human Services Planning & Development and $0.1 million Court of Appeals.
Budget Highlights - Prisoner Housing

- Prisoner housing costs are $16.4 million, 2.4% or $0.4 million above 2015.
- Average daily population from 2014 - 2015 is down about 5 prisoners per day.
- Active strategies for population management include:
  • Use of electronic home detention by Municipal Courts
  • Efforts by Common Pleas Court Probation
  • Use of management information provided by JusticeWeb
Prisoner Housing Average Daily Population

<table>
<thead>
<tr>
<th>Year</th>
<th>Jail Totals</th>
<th>STOP Totals -Men</th>
<th>STOP Totals -Women</th>
</tr>
</thead>
<tbody>
<tr>
<td>2011</td>
<td>836</td>
<td></td>
<td></td>
</tr>
<tr>
<td>2012</td>
<td>813</td>
<td></td>
<td></td>
</tr>
<tr>
<td>2013</td>
<td>853</td>
<td></td>
<td></td>
</tr>
<tr>
<td>2014</td>
<td>829</td>
<td></td>
<td></td>
</tr>
<tr>
<td>2015 Est.</td>
<td>806</td>
<td>48</td>
<td>10</td>
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</tbody>
</table>

Judicial & Law Enforcement - Sheriff
Budget Highlights - 800 MHz System

- The 2016 budget is $0.8 million and includes a General Fund subsidy of $0.3 million.
- The 800 MHz system has over 3,800 users in approximately 31 jurisdictions and agencies.
- Agency and government communication during emergencies is ensured.
- Agreement signed in July 2015 with State of Ohio to become a Tier 2 customer.
- The upgrade from analog to digital is underway. Completion is expected mid 2016.
Budget Highlights

– Job & Family Services Child Support Budget is $15.7 million, $0.6 million or 3.7% decrease from 2015.
– $103.3 million collected for 2015 support payments
– Approximately 46,093 children served
– General Fund share of costs for the Child Support Enforcement Agency is budgeted at $2.9 million for 2016.
Environment & Public Works

2016 Budget Highlights

– $118.9 million or 14.5% of the total budget
– $0.7 million or 0.5% of the General Fund budget
Budget Highlights

– The 2016 budget is $13.6 million, down $0.7 million or 5.0% from the 2015 Adopted Budget.

– Road, Auto and Gas Fund accounts for $13.2 million of the total budget. Road and Bridge improvement projects:
  • Harshman - $7.4 million bridge replacement, City of Dayton
  • Yankee Phase 2 - $2.4 million road reconstruction, City of Centerville and Washington Township
  • Chambersburg - $0.3 million bridge rehabilitation, City of Dayton
  • Social Row - $0.3 million culvert replacements, Washington Township
  • Phillipsburg-Union - $0.3 million culvert replacement, Clay Township

– Maps, Office Expenses, and Maintenance of General Fund Ditches are supported by $0.4 million from the General Fund.
Environment & Public Works- Water Services

Budget Highlights - Water

- The 2016 budget is $35.8 million, a 0.7% or $0.2 million increase from the 2015 Adopted Budget.

- Water Services budget accounts for 34.3% of Environmental Services budget.

- Total cost of water purchased from the City of Dayton anticipated to decrease $0.2 million or 1.1%.
Budget Highlights - Water

- Purchased water from the City of Dayton represents 50.5% of overall Water budget.
- Maintenance and repair services increased $0.3 million or 13.3% due to increasing costs associated with water main breaks.
- Interfund Transfers of $2.5 million are budgeted for capital water replacement projects.
- A 4.18% water rate increase is budgeted for 2016.
Budget Highlights - Sewer

- The 2016 budget is $43.3 million, a 0.9% or $0.4 million decrease from the 2015 Adopted Budget.

- Sewer budget accounts for 41.5% of Environmental Services budget.

- Professional Services increased 8.5% or $0.2 million due to increasing costs for Contractual Professional Services and Maintenance and Repair Services.
Budget Highlights - Sewer

- Purchased sewer services of $10.2 million from the City of Dayton and $3.6 million from Greene County, represents 32.0% of the Sewer budget.

- Interfund Transfers of $4.1 million are budgeted for capital sewer replacement projects and debt service.

- A 2.0% sewer rate increase is budgeted for 2016.
Future Capital Projects

– Automated meter reading program in southern system
  • System-wide automated meter reading is 93.0% complete with an estimated completion in 2016
– Cushing, Rockhill, Shroyer Water Main Replacement
– Braddock Phase II Water Main Replacement
– Wyse Road Lift Station and Force Main Replacement
– Terrace Villa Sewer Extension
Budget Highlights

– The budget for 2016 is $25.2 million, a 13.9% increase or $3.5 million more than the 2015 Adopted Budget.

– Solid Waste fund includes budgets for the Solid Waste Enterprise Fund, Solid Waste District Planning Fee, Development Fee and Grants.

– No planned rate increases for household waste.

– Interfund Capital transfers of $4.0 million are budgeted for replacement projects.
Budget Highlights

– Trash receipts are projected to remain constant.
– Fuel expenses decreased $0.3 million or 33.4% due to the Compressed Natural Gas (CNG) Fueling Facility.
– Future capital projects:
  • Solid Waste Pump Station Evaluation
  • Operations Center at Moraine Transfer Facility
  • Signage update at Moraine Transfer Facility
  • Transfer Trailer Parking and Truck Height Warning Indicator

Environment & Public Works-Solid Waste
General Government

2016 Budget Highlights
– $111.0 million or 13.5% of the total budget
– $30.7 million or 20.7% of the General Fund budget
– Funding includes capital renovations and building maintenance projects
– Replace existing phone system with Voice Over Internet Protocol (VoIP) technology for $0.6 million.
– Expansion of the Administrative Services Building Depreciation Program from $0.9 million in 2015 to $2.7 million in 2016.
General Government by Department

*Central Services, Facilities Management & Property and Casualty Insurance are under the Administrative Services Department
Community & Economic Development

2016 Budget Highlights

– $13.0 million or 1.6% of the total budget
– $5.1 million or 3.4% of the General Fund budget
– Annual funding continues for Economic Initiative programs
– EDGE/Arts funding of $2.5 million
– Development of the SEED and Business Attraction Programs
Community & Economic Development by Department

- **Community & Economic Development**: $6.0 million (46.1%)
- **Non-Dept.**: $3.0 million (23.1%)
- **OMB Hotel/Motel Tax**: $2.7 million (20.8%)
- **Administrative Services**: $1.3 million (10.0%)

Total: $13.0 Million
Budget Highlights

- Partnerships with other jurisdictions and business community on economic development opportunities:
  - ED/GE Program
  - Strategic and Enhanced Economic Development (SEED)
  - Dayton Region Israel Trade Alliance (DRITA)
  - Transportation Improvement District (TID)
  - Port Authority
  - Business First Business Retention Program
  - Business recruitment with the Dayton Development Coalition
  - Downtown Dayton Partnership
Debt Service

2016 Budget Highlights

– $9.7 million or 1.2% of the total county budget
– $2.2 million or 1.5% of the General Fund budget
– The county bond ratings were reaffirmed during 2013 from Moody’s Investment Service at Aa1 and Standard and Poor’s rating of AA.
Summary

Ongoing Challenges for the County Budget
– Maintaining vital county services
– Impact of state budget cuts and unfunded mandates
– Controlling health care costs
– Development of a new General Fund Five Year Financial Plan
– Ensuring funding is available for investments in economic development.
OMB is the recipient of the 32nd annual Government Finance Officers Association (GFOA) Distinguished Budget Presentation Award for the 2015 Adopted Budget & Plan Document and 2015 Budget in Brief.

Montgomery County is one of the longest running recipients of this GFOA award nationwide.

Must meet program criteria such as:

- a communications device
- a financial plan
- an operations guide
- a policy document